

SOUTH HOLLAND DISTRICT COUNCIL

Report of: Christine Marshall - Executive Director Commercialisation (S151)

To: Performance Monitoring Panel Wednesday 27th January 2021

(Author: Dee Bedford, Community Safety & Enforcement Manager)

Subject Crime and Disorder Partnership Update

Purpose: To provide Members with an update on Community Safety Partnership work at a county and local level

Recommendation(s):

- 1) That the content of the report be noted
- 2) That Members consider areas of focus to be included in future updates

1.0 BACKGROUND

1.1 Performance Monitoring Panel request updates on partnership arrangements for Community Safety twice a year. Due to Covid-19 the last meeting scheduled in March was cancelled. An update on the most recent county Safer Lincolnshire Partnership (SLP) work and local multi-agency work are provided within this report.

1.2 The SLP continue to work on the four core priorities;

- Anti-social Behaviour
- Domestic Abuse
- Reducing Offending
- Serious and Organised Crime (Fraud and Modern Day Slavery)

1.3 Emerging issues were also identified that cut across the priority groups;

- Mental Health
- Substance Misuse
- Information Sharing

The SLP Strategic Board, core priority groups and overview and scrutiny committee meet quarterly. Key tasks and action plans are in place. Lincolnshire County Council's Public Protection and Communities Scrutiny Committee also review the work of the partnership and sits as the Crime and Disorder Scrutiny Committee for these items.

1.4 Key Updates and progress within the Core Priority Groups (countywide)

1.4.1 Anti-Social Behaviour Core Priority Group (ASB CPG)

1.4.2 Fly-tipping

The ASB CPG set up a Fly-tipping working group to roll out Hertfordshire's SCRAP campaign in Lincolnshire. SCRAP is based on an award-winning and successful campaign continuing to be developed by the Hertfordshire Waste Partnership. The campaign reminds people to check their waste is being taken away for disposal by a licensed carrier, either by asking to see a Waste Carriers Licence or by looking up the company on the Environment Agency website. All of Lincolnshire's District Councils, the Environment Agency, Lincolnshire Police and Crime Commissioner have joined together to support the SCRAP fly-tipping campaign. South Holland District continues to send information via social media throughout the year. The hashtags used as part of the campaign are #SCRAPflytipping #KeepLincolnshireClean.

The beginning of lockdown saw the steady rise in fly tipping including incidents of large scale fly tips within Lincolnshire. In close proximity over June/July three 40 tonne fly tips were deposited in the beautiful Lincolnshire countryside (not within South Holland) which required partnership working for clean-up and investigation. Due to the increase and desire by all agencies to tackle this ongoing problem an Environmental Crime Partnership was formed. This includes the Police, Environment Agency and the National Farmers Union. The first meeting was held in November 2020 and it is likely to convene twice a year. An officers group has also been set up and will meet quarterly and this will feed into the Partnership Group, the first of the Officers group was held in October 2020.

The Environmental Crime Partnership (Lincolnshire) will cover (not an exhaustive list):

- Fly Capture; Looking at working together to ensure we capture the same data and report it in the same way
- Fly tipping Hotspots; share the hotspots across the county
- Crime Prevention Ideas
- Social media messages (incl. the Hertfordshire Campaign) to ensure a consistent message is delivered regularly
- Intelligence/ Info sharing
- Problem solving

1.4.3 Key areas of work

Hate Crime Strategy - A Hate Crime or Hate Incident is any crime or incident which is perceived by the victim or any other person, to be motivated by a hostility or prejudice based on a person's race or perceived race; religion or perceived religion, sexual orientation or perceived sexual orientation, disability or perceived disability and any crime motivated by a hostility or prejudice against a person who is transgender or perceived to be transgender. The ASB CPG has reviewed the Hate Crime Strategy within Lincolnshire and a copy is available on the council's website. Reports relating to a hate crime or incident can be made to Lincolnshire Police on 101 or directly to Stop Hate UK on 0800 138 1625.

Customer Journey – task and finish group underway to review first point of contact for customers when reporting particular types of anti-social behaviour to agencies to prevent them being passed between agencies if limited or no inter-agency work is needed. This includes abandoned vehicles, littering, animal related nuisance, trespassing, malicious communication and street drinking

Oversight and coordination - of the Anti-Social Behaviour Strategy, Partnership Standard Operating Procedures, case management system and Anti Social Behaviour Risk Assessment Conferences.

1.4.4 Domestic Abuse Core Priority Group (DA CPG)

1.4.5 Domestic Abuse Bill 2019-21

The Bill has been passed by the House of Commons and is now going through the House of Lords. A summary of the Bill 2020-2021 is:

To make provision in relation to domestic abuse; to make provision for and in connection with the establishment of a Domestic Abuse Commissioner; to prohibit cross-examination in person in family proceedings in certain circumstances; to make provision about certain violent or sexual offences, and offences involving other abusive behaviour, committed outside the United Kingdom; and for connected purposes.

The Bill will create, for the first time, a cross-government statutory definition of domestic abuse, to ensure that domestic abuse is properly understood, considered unacceptable and actively challenged across statutory agencies and in public attitudes. The Bill will put in place a four part statutory framework for the delivery of support to victims of domestic abuse and their children in safe accommodation and provide clarity over governance and accountability.

The DA CPG carried out two periods of consultation within Lincolnshire to consider the current structure under the SLP to ensure that it meets the requirements for Domestic Abuse response within Lincolnshire. It has been agreed that a separate Board will be set up to ensure there is a clear focus on Domestic Abuse within the County. Communication will still continue with the Safer Lincolnshire Partnership. Arrangements are also in place to ensure district authorities are prepared for the changes the Bill will bring.

1.4.6 Key areas of work

Make a Change is a project, developed by Respect, in partnership with Women's Aid, to deliver an early response to domestic abuse in Lincolnshire, creating opportunities for change for those who use abusive behaviours in their relationships. Funding has been secured over the next 3 years resulting in Make a Change continuing until March 2023 in Lincolnshire.

Child witnesses of domestic abuse – reviewing the process and resources for supporting child witnesses of domestic abuse in both the immediate aftermath of abuse and with the long term impact of witnessing abuse a child. Work includes additional training, support services and mental health support.

Encouraging victims to report – new communication plan for both targeted and public messaging and awareness across services and the community.

Oversight and coordination – of Domestic Homicide Reviews, Multi-Agency Risk Assessment Conferences for individual cases, strategy and charter and victim support services.

1.4.7 Reducing Offending Core Priority Group (RO CPG)

- 1.4.8 Current piece of work ongoing around homelessness and access to housing for those leaving custody. Criminal justice partners and Lincoln Prison are involved and are working on a Housing Protocol with a view to implementing at the beginning of 2021 and established prior to probation reforms.

An in-depth evaluation of the Joint Diversionary Panel has taken place which shows positive outcomes in terms of reducing offending.

Lincolnshire Police are currently undertaking a review of ARC Lincolnshire (Assisting Rehabilitation through collaboration), which deals with persistent offenders, looking at how long they keep the cohort and in relation to young people.

1.4.9 **Serious and Organised Crime - Fraud and Modern Day Slavery**

1.4.10 **Fraud Core Priority Group**

- 1.4.11 Lincolnshire was chosen by the Home Office as one of two areas nationally to pilot a multi-agency safeguarding approach to financial abuse. This involves victim care organisations providing a level of care that addresses both immediate and longer term victim needs to mitigate the impact, and reduce the levels of repeat victimisation. The multi-agency model also trials greater information sharing between the police and victim care agencies to effectively identify vulnerable victims and disseminate prevention advice to reduce overall levels of fraud/financial exploitation. The Safer Together team went live in July 2019, combining teams within Lincolnshire Police and Lincolnshire Trading Standards to work jointly on issues of scams, Op Signature and doorstep crime.

Other key areas of work include; creation of a multi-agency Fraud Toolkit, awareness raising of fraud within the community and with frontline staff, improved understanding and identification of fraud targeted at vulnerable victims and ensuring that vulnerable victims of fraud are identified and safeguarded from further victimisation.

1.4.12 **Modern Day Slavery Core Priority Group (MDS CPG)**

- 1.4.13 As part of the task of identifying businesses involved in or at risk of modern day slavery, the MDS CPG has located the Slave Free Alliance which is co-ordinated by the Hope for Justice. The SLP is promoting the Slave Free Alliance to businesses who will supply them with the tools they need to make a commitment to their workforce with regards to modern day slavery.
- 1.4.14 The Council will be carrying out a health check by using the SLP's Modern Day Slavery Charter to see where further work is needed. This work will be coordinated through the Council's Safeguarding operations.
- 1.4.15 Other key areas of work include, ensuring all partners receive training and able to recognise the signs of Modern Slavery, raise awareness of Modern Slavery and reporting mechanisms within the community, ensure all victims of modern slavery are identified and safeguarded.

1.5 **Local Partnership Work and Initiatives**

1.5.1 **Operational Partnership Team (OPT)**

1.5.2 Despite the impact of Covid-19, Lincolnshire Police continue to work (virtually) within the Community Safety and Enforcement Team. The following key benefits continue to be seen:

- Increased consistency and reduced duplication
- Improved timescales relating to the incremental approach
- Improved problem solving approach
- Shared training delivered to both Lincolnshire Police and SHDC departments to share learning
- Strengthened contacts between the Council and Lincolnshire Police
- Joint communications

1.5.3 **Multi Agency Meetings**

1.5.4 The Community Safety and Enforcement Team facilitate on a four weekly basis an Anti-Social Behaviour Risk Assessment Conference (ASBRAC) where high risk cases are referred into. The team also facilitate a four weekly Vulnerable Adults Panel (VAP). The meeting produces clear action plans for how multiple agencies can support the most vulnerable in our community.

1.5.5 A pilot is due to commence in January 2021 which will introduce the Team Around the Adult (TAA). This will provide an escalation process from the Vulnerable Adults Panels for those cases where individuals need additional support but do not meet the threshold for Adult Safeguarding.

1.5.8 **Community Alcohol Partnership (CAP)**

1.5.9 The Community Alcohol Partnership launched in July 2019. Since the launch it and has carried out a key pieces of work which has included:

- Promoting 'Challenge 25' which has involved providing education and training for licensees along with compliancy testing. Joint patrols were organised which involved Police, Schools, an SHDC Councillor along with an officer from the licensing team. The patrols allowed educational messages to be given to young people that were seen.
- The CAP has also promoted the use of the PASS approved ID (CitizenCard). This has been achieved through the schools.
- CAP and it's work has been publicised through the use of posters, banners and bollard covers. Work is underway to ensure that social media is used to help publicise both the work of the CAP along with key messages.
- Key messages are being delivered around alcohol use through the MAD days within the schools. Schools have also been offered through the CAP for a motivational speaker/songwriter to attend the school to speak directly to the students. This has already taken pace in one school with other schools looking at booking them for 2020.

1.6 CCTV

- 1.6.1 There are 25 cameras installed in the district as part of South Holland's CCTV Public Space Protection Scheme; these are located in Crowland, Holbeach and Spalding. The cameras are monitored by appropriately trained and authorised operators in the Boston Borough Council control room, who liaise with local partners including Lincolnshire Police, Shopwatch, Street Pastors and the Council's Community Wardens.
- 1.6.2 The analysis reports for Quarter 1, 2 and 3 for 2020-21 can be seen in Appendix A, B and C. They detail the incident types for Spalding, Holbeach and Crowland with a further breakdown of incident types for each camera.
- 1.6.3 Appendix D outlines the number of incidents, arrests and evidence packs requested for each quarter. In total there have been 86 incidents recorded with 44 evidence packs produced and 28 arrests made. The data has also been broken down within the Appendix for each of three locations; Spalding, Holbeach and Crowland.
- 1.6.4 Work has taken place over the last year to explore the information that Lincolnshire Police hold relating to outcomes following arrest. Through utilising the OPT, a process has been implemented which allows tracking of each incident where evidence packs have been obtained. Some examples of where CCTV has been utilised in investigations are detailed below. This work will be carried out every quarter.

Spalding:

- Suspicious Activity /Possession of a bladed article: CCTV review and individual arrested and charged.
- Road Traffic Collision: CCTV reviewed and summons raised relating to the offence
- Driving under the influence of alcohol: CCTV were able to assist live and individual summons to court
- Assault: CCTV viewed and suspect charged

Crowland:

- Attempted ATM break in: CCTV initiated the call to Police.

Holbeach:

- Concern for Safety/Suspicious circumstances: CCTV reviewed and intervention was made by the Community Safety Team.

- 1.6.5 Work continues to ensure that both the service and data provided by CCTV is of an excellent standard. Key areas of work have been delayed in 2020 due to the impact of Covid-19 however future work will focus on:
- Reviewing camera placement
 - Reviewing roaming settings for each camera (this has still been completed on a smaller scale when new information has been received which has resulted in changes to camera pre-sets)
 - Work to explore possibilities of further analysis of the data provided by CCTV
- 1.6.6 The CCTV control room also played a vital part in helping to manage the impact of Covid-19 on our streets. Daily reports were received for Spalding, Crowland and Holbeach

highlighting any issues with individuals gathering, providing footfall estimates of Low, medium or high along with any social distancing incidents that had been observed.

2.0 **OPTIONS**

2.1 Do nothing

2.2 Note the contents of the report

3.0 **REASONS FOR RECOMMENDATION(S)**

3.1 It is recommended that the contents of the report are noted and that members of the Performance Monitoring Panel have an update on work undertaken across the partnership.

4.0 **EXPECTED BENEFITS**

4.1 The report will give an overview of the work taken place to support the Council's statutory duty under s17 of the Crime and Disorder Act 1998.

4.2 It will support and increased understanding and awareness of the partnership working taking place in the district.

5 **IMPLICATIONS**

In preparing this report, the report author has considered the likely implications of the decision - particularly in terms of Carbon Footprint / Environmental Issues; Constitutional & Legal; Contracts; Corporate Priorities; Crime & Disorder; Data Protection; Equality & Diversity/Human Rights; Financial; Health & Wellbeing; Reputation; Risk Management; Safeguarding; Staffing; Stakeholders/Consultation/Timescales; Transformation Programme; Other. Where the report author considers that there may be implications under one or more of these headings, these are identified below.

5.1 **Corporate Priorities**

5.1.1 The area of work detailed in this report supports the Corporate Priority of Your Place under two key activities:

Critical Activity 9: Work together with partners, businesses and local communities to re-establish the Pride in South Holland programme to improve the quality of public spaces to be cleaner, greener and safer.

Critical Activity 10: Work with our partners such as Lincolnshire Community Safety Partnership and Parish Councils to reduce and prevent crime and anti-social behaviour, and protect the community and environment.

5.2 **Crime and Disorder**

5.2.1 The Council has a duty under section 17 of the Crime and Disorder Act 1998 to take steps to reasonably prevent crime and disorder in the district.

5.2.2 Changes to this legislation were brought in through the Police and Justice Act 2006, with subsequent regulations coming in to force in 2007. The regulations set out the minimum requirements for partnership working to ensure effective practice and that all partnerships deliver to a common standard.

5.2.3 This report evidenced compliance with the Acts and the regulations

5.3 **Equality and Diversity / Human Rights**

5.3.1 There are no direct implications from this report. It should be noted that CCTV surveillance techniques and investigations need to consider Article 8 of the Human Rights Act, which covers right to privacy. This is also subject to regulation under RIPA and CCTV Codes of Practice.

5.4 **Reputation**

5.4.1 It is important that the council demonstrate its commitment to dealing with community safety issues and responding to local concerns.

5.5 **Stakeholders / Constitution / Timescales**

5.5.1 Multi agency work and stakeholder engagement is key to delivering against the core priorities.

6 **WARDS/COMMUNITIES AFFECTED**

6.2 Services are provided for all those living, working or visiting the district.

6.3

7 **ACRONYMS**

7.2	SLP	Safer Lincolnshire Partnership
7.3	ARC	Assisting Rehabilitation through Collaboration
7.4	ASBRAC	Anti-Social Risk Assessment Conference
7.5	VAP	Vulnerable Adults Panel
7.6	CAP	Community Alcohol Partnership

Background papers:-

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Key Decision: No

Exempt Decision: No

This report refers to a Discretionary Service

Appendices attached to this report:

Appendix A	CCTV Quarter 1 Report
Appendix B	CCTV Quarter 2 Report
Appendix C	CCTV Quarter 3 Report
Appendix D	Performance Data